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HARYANA VIDHAN SABHA

Committee on Public Undertakings

(1983-84)

(SIXTH VIDHAN SABHA)

FIFTEENTH REPORT

ON THE

GENERAL WORKING OF

HARYANA STATE AGRICULTURAL MARKETING  
BOARD



29 MAR 1984

Presented to the House on—

HARYANA VIDHAN SABHA SECRETARIAT,  
CHANDIGARH  
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## TABLE OF CONTENTS

	<i>Page (s)</i>
Composition of the Committee on Public Undertakings	(ii)
Introduction	(iii)
Report	1
1    Introductory	1
2    Organisational set up	1—2
3    Accounting and Financial position	3—4
4    Current Activities and future Plans of the Board	4—6
5    Observations and Recommendations	6—14
6    Appendix (A B & C)	15—22

(111)

**COMPOSITION OF  
THE COMMITTEE ON PUBLIC UNDERTAKINGS (1983-84)**

**Chairman**

- 1 Shri Sagar Ram Gupta

**Members**

- 2 Shri Amr Chand Makkar
- 3 Shri Bahadur Singh
- 4 Shri Balvir Singh Grewal
- 5 Shri Daya Nand Sharma
- 6 Shri Kulbir Singh Malik
- 7 Shri Neki Ram
- 8 Shri Nihal Singh
- 9 Bahin Shanti Devi

**Secretariat**

- 1 Shri G L Batra Secretary
- 2 Shri Chander Parkash, Deputy Secretary

(v)

## INTRODUCTION

I the Chairman of the Committee on Public Undertakings, having been authorised by the Committee in this behalf, present this Fifteenth Report on the general working of the Haryana State Agricultural Marketing Board

2 During oral evidence the Committee examined the representatives of the Department/Board concerned. A brief record of the proceedings of each meeting of the Committee during the year 1983-84 has been kept in the Haryana Vidhan Sabha Secretariat.

3 The Committee place on record their appreciation of the valuable assistance given to them by the Accountant General Haryana, and his staff and are thankful to the Secretary to Government Haryana, Finance Department including his representatives and the representatives of the Department/Board who appeared before them from time to time. The Committee are also thankful to the Secretary, Deputy Secretary, the dealing Officer and the Staff of the Haryana Vidhan Sabha for the whole hearted co-operation and unstinted assistance given in preparing this report.

Chandigarh  
the 28th February, 1984

SAGAR RAM GUPTA  
Chairman

## REPORT

### HARYANA STATE AGRICULTURAL MARKETING BOARD

#### INTRODUCTORY

The Haryana State Agricultural Marketing Board came into existence on 18.10.69 as a result of division of the erstwhile Punjab State Agricultural Marketing Board. Earlier than that the Punjab State Agricultural Marketing Board was functioning under the Punjab Agricultural Produce Markets Act 1961. The present Board is also functioning under the said Act. The objects of the Punjab Agricultural Produce Markets Act 1961 are to achieve better regulation of the purchase sale storage and processing of agricultural produce and the establishment of markets for agricultural produce in the State so as to ensure that the producer/farmer is not exploited by a dealer. The green revolution has helped immensely for increasing market surpluses. The existing mandis were not commodious enough to receive increased foodgrains and other commodities in the peak season. Therefore, the work of development of new grain markets and vegetable markets became a necessity and was taken up by the Board. Earlier the mandis were functioning under the Colonisation Department but with the establishment of the Board the mandis under the Colonisation Department are being gradually transferred to the present Board. Thus besides establishing new mandis effecting improvements in the old mandis transferred by the Colonisation Department became one of the functions of the Board. At present there are still 29 mandis which have not been transferred by the Colonisation Department to the Board.

There are at present 89 Principal Yards 101 Sub Yards and 73 Purchase Centres functioning under the Board. A list of the said Principal Yards Sub Yards and Purchase Centres is given at Appendix—A.

The functions of the Board are to provide modern amenities like pucca cement concrete platforms, electricity water supply cattle sheds rest house etc in the mandi. There are certain measures regulatory in nature taken by the Board for fixing timings of auctions proper payment of market produce etc. In addition to providing various facilities for easy/better marketing of farmer's produce the Board also tries to ensure to a very substantial extent that the farmer is not exploited by the middlemen/traders and that the producer gets a competitive price for his produce.

#### 2 ORGANISATIONAL SET UP

Under the Act the State Government constitutes the Board consisting of a Chairman and a Chief Administrator and 11 other members of whom 4 shall be official (Director Agriculture Joint Director Marketing Director Animal Husbandry and Registrar Cooperative Societies) and 7 non official members. Under this Act the term of the

non official members of the Board is 3 years The non official members are drawn from the following —

- (i) One shall be from the producer members of Committee
- (ii) one shall be member of the other registered organisation of the farmers
- (iii) one shall be progressive producer of the State of Haryana
- (iv) one shall be from among such persons licensed under Section 10 as are members of the Committee
- (v) one representing Co operative Societies
- (vi) one shall be from amongst the persons licenced under Section 10 and
- (vii) one representing Panchayat Samitis

The working of the office of the Board is divided into two wings namely construction wing headed by the Chief Engineer assisted by 2 Superintending Engineers a Senior Town Planner 11 Executive Engineers one Architect 37 Sub Divisional Officers etc alongwith other supporting staff The other wing namely, Administrative Wing is headed by the Secretary of the Board assisted by the Administrative Officer Chief Marketing Enforcement Officer Chief Accounts Officer, Marketing Development Officer a Fire Adviser etc alongwith supporting staff The Chief Administrator enjoys the powers of Head of the Department whereas the Joint Director Marketing is ex officio Secretary of the Board and has the powers of head of the Office The cases of both the wings are put up to the Chief Administrator for his final orders where he is competent and where ever the decision of the Chairman of the Board is needed the files are put up to the Chairman of the Board for his final orders through the Chief Administrator Besides the aforesaid two wings, Resident Assistant Examiner with a supporting staff has also been engaged to conduct day to day audit of the Board as there is the system of pre audit

The State Govt by notification establishes a market Committee for every notified market area and specifies its headquarters

A Market Committee consists of 11 or 19 members as the State Govt may in each case determine out of whom one shall be an official appointed by the State Govt The members of the Committee are appointed by the State Govt by notification from amongst the producers of the notified area of the Committee persons licensed under section 10 and persons licensed under section 13

The Market Committee is headed by a Chairman However, day to day working of the Committee is looked after by a Secretary who is its executive officer All employees engaged in connection with the management of the affairs of the Committee are under his control The Secretary advises the Committee and its Chairman in the light of the provisions of the Act rules and bye laws framed thereunder and the directions of the Board issued from time to time as well as previous decisions of the Committee

### 3 ACCOUNTING AND FINANCIAL POSITION

The main sources of income of the Board are the contributions received from the market committees at the rate of 30% of their income under section 27 of the Act loans recoverable from market committees and subsidy/grant in aid from Govt of India and other institutions

Further the income of the market committees is derived from the Market fee which they charge from the traders

The accounts of the Board are not maintained on commercial pattern i.e. on double entry system and only income and expenditure accounts are maintained. Again the Board has not framed rules for the accounting system under Section 43 of the Act. The income and expenditure account of the Board for the year 1978 79 to 31 12 82 is as under —

3

Sr No	Head/Sub head	1978 79	1979 80	1980 81	1981 82	31 12 1982
1	Opening balance	46 29 369/	2 68 40 449/	2 14 95 782/	2 52 43 164/	4 31 60 752/
2	Income during the year	7 88 23 230/	5 44 65 283/	7 60 60 070/	12 06 95 152/	7 95 91 682/
3	Expenditure during the year	8 34 52 599/	8 13 05 732/	9 75 55 852/	14 59 38 316/	12 27 52 434/
		5 66 12 150/	5 98 09 950/	7 23 12 788/	10 27 77 564/	9 54 34 423/
	Closing Balance	2 68 40 449/	2 11 95 782/	2 52 43 164/	4 31 60 752/	2 73 18 011/

The details under broader heads of income and expenditure are given in Appendix—B

It will be observed from above that as on 31st Dec 1982 an amount of Rs 2 73 18 lakhs was lying with the Board. Further, an amount of Rs 12 90 33,175 72 lakhs was lying with various market committees on that date as per appendix C

The accounts of the Board are being audited by the Examiner Local Fund Accounts, under the Resident Audit Scheme according to which all payments are pre audited and income stock and property accounts are post audited. The audit of the head office is conducted by the Resident Audit Officer and the accounts of the Market Committees are checked by the Audit Officers in the field

#### 4 CURRENT ACTIVITIES AND FUTURE PLANS OF THE BOARD

The Board was created in August 1969 and the construction wing came into existence in March, 1972. Upto August 1978 the development programme was not properly planned for any particular type of work and the Board carried out activities in the mandis of the State in various fields viz pucca platforms road food storage, godowns, office cum rest house cattle sheds provision of water supply and electricity staff quarters, etc. Since August 1978 development of 26 grain markets was taken up under World Bank Project which is expected to be completed by 31.12.1984. From August 1982 development of grain markets under Master Plan with total outlay of Rs 221.10 crores has been taken in hand. This plan is expected to be completed in 20 years. Under this plan 128 grain markets and 14 fruits and vegetable markets will be constructed besides providing additional facilities in existing 41 markets. The plan is divided into four phases of five years each. The first phase of this plan commenced in September 1982. 36 markets are being developed in this phase which are listed as below —

#### District and Phase wise construction Schedule of Gram Markets in Haryana under the Master Plan

Phase—I (Sept 1982 to Aug 1987) No of Markets to be developed—36

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Sr No	Name of Market
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**Distt Ambala**

- 1 Ambala Cantt
- 2 Ambala City F & V Mkt
- Ambala Cantt F & V Mkt
- 4 Chhachhrauli
- 5 Mustafabad

**Distt Karnal**

- 6 Karnal
- 7 Kunjpura



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Sr No	Name of Market
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**Distt Kurukshetra**

- 8 Thanesar
- 9 Ismailabad
- 10 Pipli
- 11 Seewan
- 12 Gumthala Garhu
- 13 Gumthala Rao
- 14 Kaul

**Distt Rohtak**

- 15 Rohtak F & V Mkt
- 16 Bahadurgarh
- 17 Meham

**Distt Jind**

- 18 Jind
- 19 Safidon
- 20 Pillukhera
- 21 Garhi
- 22 Dhamtam
- 23 Dhanauri

**Distt Sonapat**

- 24 Barota F & V Mkt
- 25 Sonapat

**Distt Hissar**

- 26 Bhuna
- 27 Fatehabad Cotton Market

**Distt Gurgaon**

- 28 Nuh
- 29 Tauru
- 30 Punhana
- 31 Ferozepur Jhirka

**Distt Faridabad**

- 32 Faridabad

**Distt Sirsa**

- 33 Sirsa Cotton Market

**Distt Mohindergarh**

- 34 Nangal Chaudhri
- 35 Ateli

**Distt Bhiwani**

- 36 Satnali

The Head office of the Board has been constructed at Panchkula at an estimated cost of Rs 27 53 lacs and was completed and occupied by the Board in October 1983. Further 116 staff quarters of different categories are under construction at Panchkula at a cost of Rs 92 35 lacs. All these houses are likely to be completed by the end of March 1984. The scheme for the construction of additional 136 staff quarters has been sanctioned at an estimated cost of Rs 129 lacs and the construction was to commence in August 1983.

## 5 OBSERVATIONS AND RECOMMENDATIONS

(1) The Board is at present having a non official Chairman but there are no non official members as the term of non official members expired on 26 2 1983 and the nomination of the new members has not been made so far. During oral examination the State Government representative and the management of the Board was asked to explain in detail the reasons for not nominating the non official members of the Board. In reply it was stated that the matter was under consideration of the Government. When asked as to when the nomination was expected to take place the reply was as early as possible. The Government representative could not give a date by which the nomination could be completed. The Committee feel that the Board have been created for the welfare of the people and activities of the Board are mainly concerned with the farmers dealers etc. It is quite necessary that the non official members of the Board should be there to ensure proper working of the Board. It is therefore, recommended that the non-official members of the Board should be nominated as per the provisions of the Act at the earliest. In future also it should be ensured that the functioning of the Board should not be left only in the hands of the official members, and whenever a vacancy of the non official members, arises it should be filled up without any loss of time.

Similarly the Committee was surprised to learn that excepting Narwana and Uchana Market Committees the other Market Committees in the State have not been nominated since the formation of the State and that the Market Committees are being run through Administrators who happen to be the Sub Divisional Officers. This is a denial of democratic functioning of the market committees and also non compliance of the Act and rules framed thereunder. During the course of oral examination the Government representative stated that proposals in respect of nomination of the Market Committees from the field have been received and are under consideration of the Government. The Govt representative however regretted his inability to tell the Govt policy and demand in this respect. When asked to produce the file on the subject they declined to make it available to the Committee.

The Committee are not happy over this sad state of affairs on the functioning of almost all the market committees in the State under official domination. The Committee, therefore, recommend that nomination of all the market committees should be completed within one month and report furnished to the Committee.

The Committee further recommend that the M L As of the respective areas should be associated at the time of making nominations of the market Committees in the State

(2) At present the accounts of the Board are not maintained on commercial lines i.e. under double entry system and simple income and expenditure accounts are maintained. This does not reflect true and correct position of the State of affairs of the Board. The Board have invested crores of rupees in creating various assets which are not being depicted anywhere in accounts. Further as per statement of accounts furnished to the Committee it is noticed that lac of rupees are shown under suspense account which is stated to be in the nature of advances made to the various parties. Moreover, under the present system there are huge chances of manipulations, embezzlements, misappropriations, defalcations etc etc. It is therefore very essential that the accounts of the Board are maintained on commercial lines so that the affairs of the Board are reflected in true and correct manner.

During the course of oral examination it was intimated by the Government that the Board have been instructed to prepare the accounts on commercial lines. Action in this behalf should be taken immediately and final accounts for the year 1933-84 should be prepared on commercial lines bringing out the income and expenditure account as well as the balance sheet containing, inter alia various items relating to liabilities, fixed assets, current assets, investments, advances etc. Further as required under section 43 (xvii) of the Punjab Agricultural Produce Market Act 1961 the form in which the accounts of the Market Committees are to be kept and the audit and publication of such accounts the charges if any to be made for such audit have not yet been prescribed though a period of over 14 years has lapsed since the formation of the Board. The Committee recommend that the said rules should be framed without any further loss of time so that a uniform practice in the maintenance of accounts and their audit is followed.

Further it has been brought to the notice of the Committee that audit of the accounts of the Board is conducted by the Examiner Local Fund Account. The transactions of the Board run into crores of rupees and this is the only public undertaking which is not under the audit control of Comptroller and Auditor General of India. During the course of oral examination it was intimated by the representative of the Board that the matter was being examined by the Finance Department but a final decision was yet to be taken.

The Committee recommend that the audit of accounts of the Board should be conducted in the same manner in which the audit of accounts of other public undertakings is being got done i.e. from the statutory auditors as well as by the Comptroller and Auditor General of India.

(3) In its written reply the Board stated that at the time of bifurcation the Haryana State Agricultural Marketing Board received from the erstwhile Punjab State Agricultural Marketing Board Rs 10,000/- for meeting day to day expenditure and certain items of furniture, fixture and fittings. The distribution of assets and liabilities among the successor Boards is however still to be completed and finally

decided. The Committee note with surprise that even after a lapse of more than 14 years this matter still remains to be settled. The Committee recommend that this matter regarding the distribution of assets and liabilities of the erstwhile Punjab Board between the successor States is taken up at a very high level so that the same is settled within 6 months. Action taken in this behalf and report regarding the final outcome should be intimated to the Committee.

FO 71-86 (4) The Board has got a construction wing headed by a Chief Engineer and other supporting staff to execute the various construction works. In its written reply the Board intimated that the Commissioner Ambala Division had conducted an enquiry relating to the construction work against some officers of the Board, which was later on transferred to the Vigilance Department. From the subsequent information supplied by the Board it has been noticed by the Committee that there were in all 52 cases involving 9 officers relating to the construction wing which had been sent to the Vigilance Department. These cases mainly related to the short supply of material use of less material in the works, excess payment to the contractor, work not executed according to the specifications, payment of road rollers made on theoretical basis without maintaining log book, enhancement of work without administrative approval and approved estimates etc. From a perusal of the statement furnished by the Board it became apparent that in 34 cases one Shri Anand Parkash was involved and in 25 cases Shri D R Kapoor was mainly responsible. It was further noticed from the statement that out of 34 cases against Shri Anand Parkash in 31 cases the charges had been proved after an enquiry conducted against him. It was also noticed that the services of Shri Anand Parkash had been terminated in October 1982. However during the oral examination it transpired that Shri Anand Parkash on a representation to the Government had not only been reinstated on 30.12.83 but had also been promoted to the next higher post of the Superintending Engineer and the enquiry had been re-ordered. Similarly in the case of Shri D R Kapoor though the enquiry was pending against him the officer had also been promoted to the rank of Superintending Engineer on official basis in his own grade.

It was also noticed that in other cases in which enquiry had been instituted six to seven years back the enquiry report had not been finalised.

The Committee was also pained to observe that the scope of various construction works had been enhanced from the sanctioned amount of Rs 86.10 lakhs to Rs 274.46 lakhs. The Committee is unable to understand as to how the above named officers were spending the amounts without administrative approval or without getting the revised estimates approved and sanctioned from a competent authority, particularly when the senior officers of the Board must have been checking the works. The Committee thus strongly feel that practically no financial control was being exercised by any functionary of the Board in the case of these works.

The Committee are also constrained to observe that the Government/Board informed the Committee that it would not be in the interest of the State to furnish a copy of the enquiry report of the Commis-

sioner Ambala Division as well as the report of the Vigilance Department in this regard as also the files relating to the disciplinary actions against Sarvshri Anand Parkash and D R Kapoor. The Committee fail to appreciate the interest of the State which was threatened by withholding these records. The Committee therefore, view that the functioning of the construction wing of the Board is not at all satisfactory and is highly irresponsible and the Committee, therefore, recommend that the construction wing of the Board should be wound up and work thereof should be handed over to the Public Works Department ( B & R ) of the State Govt. It will not be out of place to mention that even now the works relating to the Public Health are being got done from the Public Health branch of the P W D.

(5) During the course of examination of the Board it came to the notice of the Committee that there were 36 cases involving financial losses and theft relating to the various officials of market committees in the State. The cases relate to the misappropriation of funds, embezzlement of money, delay in depositing the amounts with the Committees, loss of market fee etc. It was noticed that enquiry in some cases relating to the years 1974-75 onward stood incomplete. Such inordinate delays in conducting enquiries and in taking suitable final action in the matter of lapse committed by employees lead to a great loss to the Board/Market Committees because in the intervening period many of the defaulters happen to have retired or left the job.

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During the course of oral examination it was intimated to the Committee that the enquiries in respect of various cases were being got conducted through the various officers of the Board who had also other works to do and thus such officers could not have much time to devote in conducting the enquiries properly.

During the last stage of oral examination the Board/Govt representative informed the Committee that for ensuring speedy enquiries and action against delinquent officers the Board had got sanctioned the post of an H C S Officer to work as an Enquiry Officer and that the Chief Secretary of the State had been approached to send an H C S Officer for the job. It is recommended that the posting of the said H C S Officer should be done without any delay and all the pending enquiries including those of construction wing should be got completed by that officer within one year. In future also it should be ensured that no enquiry is kept pending beyond 6 months and suitable action against the defaulting employees of the Board/market committees is taken.

(6) During oral examination the Committee was informed that the Board provides following facilities in the mandis —

- 1 Levelling & Landscaping
- 2 Individual Auction Platform
- 3 Street Lighting
- 4 Metalled Roads

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- 5 F S Godown
- 6 Boundary Wall ,
- 7 Grading Unit/Equipments
- 8 Check Post/Gates
- 9 (a) Common Drying Platform  
(b) Covered Platform
- 10 Public Toilet
- 11 Water Cooler Room ,
- 12 Building for Post Office, Bank Building
- 13 (a) Water Supply & Sewerage  
(b) Storm Water & Drainage
- 14 Weigh Bridge
- 15 Office Rest House & Library building
- 16 Cattle Shed Water trough etc
- 17 Parking
- 18 Cooperative Canteen and
- 19 Fire Fighting Station

However during the course of on the spot study of various mandis the Committee noticed that the following deficiencies existed in some of the mandis —

- (a) Levelling work was still to be done for example in Sirsa market committee
- (b) There was lack of covered sheds in mandis and the farmers were in difficulty for parking their tractors and bullock carts
- (c) Some of the mandis get water logged during rainy season and there does not exist proper sewerage and storm water drainage system

(d) The problem of stray cattle and pigs exists in most of the mandis and check posts/gates were not maintained properly. The Committee recommend that the Board should conduct a survey of all mandis functioning under the Board and ensure that all the aforesaid facilities are provided in all the mandis. In addition the Committee would like to recommend that the following facilities should also be made available by the Board/Market Committees in the mandis functioning in the state—

- (i) There should be a common room in every mandi where the various types of labour working in the mandis can get together and

have rest during their leisure time. This common room should be properly furnished and canteen and toilet facilities should be provided.

(ii) In every mandi/club/recreational facilities should be provided for the traders/farmers/visitors/labourers.

(iii) Every market committee should organise one study tour to other States annually consisting of farmers, traders and labourers.

(iv) The common requirements of the farmers like seed, insecticides fertilizers etc should be made available to the farmers within the precincts of every mandi itself and the respective cooperative market societies should be persuaded to open their sale outlet in the mandi.

(v) Every mandi should be equipped with a Civil and Veterinary dispensary.

(vi) Market Committees should open extension centres in every Principal Yard for imparting knowledge and educating farmers regarding latest agriculture techniques.

(vii) As per statement furnished by the Board rest houses have been constructed by the Board/Committees at 49 places. From a perusal of the statement, it has been noticed that in most of the cases, the rest houses are not being used by the farmers for whom these are meant. The Board should take necessary measures to see that the farmers use the rest houses as and when necessary.

(viii) Every market Committee should encourage sports activities in the mandis under its jurisdiction and annual sports should be organised by the Board.

(ix) To deal with the problem of stray cattle every market committee should post cattle scarer at every gate of every mandi in use and such cattle scarers should not allow any cattle/pigs etc to enter the gate of the mandi.

(x) The market committees in collaboration with the various departments should get planted maximum number of trees/plants in all the mandis and areas around it.

(7) The Board has created a capacity of 217500 M tonnes of storage by constructing godowns at different places of the State. From the statement of year wise rents received from godowns by the Board it was noticed that there were wide variations between the amount due on account of rent from year to year. It was explained by the Board's representative that various other agencies had also created godown capacity at various places and thus the capacity created by the Board was not being fully utilised. The Committee feel that storage capacity is an important item in the market of agricultural produce and it is a sheer wastage if the same is not utilised fully. The Board should persuade FCI and State Warehousing Corporation as well as other private parties and should ensure that its storage capacity is fully utilised. A report in respect of the action taken in this regard should be furnished to the Committee within three months.

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(8) On a perusal of the written reply furnished by the Board it was observed by the Committee that the Board as also the market committees were maintaining a fleet of vehicles at its disposal and incurring heavy expenditure on their running and maintenance. The Committee also noted that most of the committee were being administered by the Administrators who were having their own official vehicles at their disposal. The committee under the circumstances fail to appreciate the need for maintaining jeeps/cars by the market committees.

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The Committee therefore recommend that the number of vehicles at the disposal of the Board/Market Committees be reduced to the minimum so as to save unnecessary expenditure on their running and maintenance.

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The Committee further recommend that one of the effective steps in this behalf can be that every market committee should have at its disposal a motor cycle instead of a car/jeep.

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(9) During the course of oral examination of the Board it was noticed that the Board had obtained loans from the World Bank at the rate of 12½% interest whereas it is advancing the loan to the H S E B at the rate of 7%. The Committee recommend that the surplus fund of the Board/Market Committees should be invested in such a manner as would fetch higher rate of interest so that there is no loss to the Board on this account.

(10) During the course of oral examination the Committee was informed that the Colonization Department had also developed some mandis in the State and as many as 29 mandis were yet to be transferred from the Colonization Department to the Board. The Committee were also sorry to learn that these mandis could not be developed fully owing to the non transfer of the possession to the Board. The Committee therefore recommend that immediate steps be taken to transfer the remaining 29 mandis to the Board without any further loss of time.

(11) During the course of oral evidence of the Board the Committee was informed that four functionaries of the Board had visited foreign countries and only one of them had submitted the tour report to the Board/Government. The Committee also noted that no substantial benefit had accrued to the Board as a result of these foreign tours. The Committee therefore recommend that foreign tours may be allowed only in unavoidable cases and the Government should also ensure that only such foreign tours are undertaken as would provide material benefit to the Board. The Govt should also ensure that every person who undertakes a foreign tour submits a detailed report to the Board/Government regarding the experience gained.

(12) During an on the spot study of the various mandis of the State it came to the notice of the Committee that the rates fixed for various types of labour jobs in the mandis were very low. In the present day of high cost of living it is felt that the rates should be enhanced to such an extent as may ensure proper wages to the labour doing various jobs in mandis.



(13) During the course of oral examination it was noticed that various market committees in the State purchased tarpaulins valuing Rs 13 00 lakhs in 1981 82 and Rs 69 84 lakhs in the year 1982 83 to provide the same to Arhtias and small and marginal producers on nominal charges of rent or sale against full price on no profit no loss basis so that the same could be used to safeguard the agricultural produce from untimely rains. On receipt of various complaints regarding the purchase of the tarpaulins the Chief Accounts Officer of the Board was appointed by the Board to investigate into the matter. After visiting various market committees the enquiry officer reported that market committees had purchased the tarpaulins either without budget provision or against a nominal budget provision. It was also noticed by him that the tarpaulins purchased were under sized and thereby there was short supply. The quality of tarpaulins purchased and price paid also varied from place to place. The report of the Chief Accounts Officer was examined and it was decided by the Board to suspend the persons responsible for the purchase where the tarpaulins were short of the value of Rs 25 000 and above. It was also decided that all the Secretaries who had made purchases should be charge sheeted and sample of the tarpaulin purchased be obtained to verify the tarpaulins. The matter was reported to the Government in October 1982 and in all 30 Secretaries were suspended. It was considered by the Board that the persons who were responsible for the purchase could be Administrator Secretary Market Committees and Resident Audit Officer. In addition to these three the Accountants Market Committees and the Storekeepers Care Takers were also at fault in these purchases. Thus the aforesaid five officials could be taken as jointly responsible but proportion of responsibility of each official could be fixed only after detailed investigation by the Vigilance Department.

The Committee therefore, recommend that enquiry may be got completed by the Vigilance Department at the earliest, and the report thereof furnished to the Committee within three months.

(14) From the written reply and the oral examination of the representatives of the Board the Committee came to nourish a feeling that in the matter of recruitment of employees and their transfers there is a scope for rationalisation. Some mal practices by the employees in the Board and the various market committees under it have come to the notice of the committee. It has also been observed that the practice of keeping some employees at the same station for long duration results in a disadvantage to the institution and impairs the overall efficiency in working. The Committee, therefore, recommend that the Board/Market Committees should scrupulously follow the norms and rules regarding recruitment and posting and transfer of their employees which are in vogue in the State Government Departments.

(15) Though the Committee are satisfied that the Board have been taking various steps to check evasion of market fees but a lot remains to be done. The Committee would recommend that the Board should try to evolve a fool proof system whereby evasion of market fees as well as squandering of funds is brought down to the minimum level. The Board may also look into the advisability of introducing a system whereunder every arrival of produce in the mandis is recorded at the octroi post as well as at the mandi gates and similarly the outgoing goods are also recorded.

likewise This according to the Committee, will go a long way in detecting evasion of market fees

(16) The Committee observe that before the Supreme Court judgment dated 4.5.79 the Board was utilising its own as well as market committee's funds in various rural welfare schemes. That utilisation of fund helped a lot in rural development which ultimately led to agricultural production and improving the lot of farmers. The Board contended that the Supreme Court in its judgment had tied down the hands of the Board/Market Committees and it could no more undertake those activities now. Though the Board during the oral examination informed the Committee that a Committee headed by Sh. S. S. Surjewala had opined that the Board could undertake the same activities even after the judgment of the Supreme Court without effecting any amendment in the law yet looking to the present hesitation of the Board/Market Committees in undertaking those jobs the Committee recommend that suitable amendments should be made in the Punjab Agricultural Produce Markets Act, 1961 and the rules framed thereunder so as to enable the Board/Market Committees to undertake all possible developmental activities in the Notified areas covered by the Market Committees.

(17) Before concluding this report the Committee observe that the Board has crossed its infancy stage but its working has not come up to the mark. The Board/Market Committees have adequate surplus funds and assured future income which could best be utilised for the development of the State in a much better manner. The Committee during its deliberations came to nourish a feeling that there is a clog in the smooth and efficient working of the Board. Numbers of embezzlement and other cases together with the cases of inordinate delay in the conduct of disciplinary cases and such other things have strengthened this feeling of the Committee. The withholding of certain important record from the perusal of the Committee has forced the Committee to believe that the affairs of the Board are not being carried on in the best interest of the Board itself and the State Government. The Committee, therefore recommend that the State Government may consider the desirability of constituting a high powered committee to look into the existing state of affairs and suggest such ways and means as may secure efficiency and better performance of the Board and Market Committee thereunder.

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## APPENDIX A

(Referred to in Para 1 of the Report)

### List of Principal Yards/Sub Yards and Purchase Centres in Haryana

Name of Market Committee/ Principal Yard	Sub Yard	Purchase centre
<b>District</b>		
<b><u>AMBALA</u></b>		
1 Ambala City	1 Subzi Mandi	
	2 New Grain Market	
2 Neneola	3 Fodder Market	
3 Ambala Cantt	4 Subzi Mandi	
4 Barara		1 Ugala
5 Jagadhri	5 Mustfabad	
6 Yamuna Nagar	6 Subzi Mandi & Grain Market	
7 Chhachhrauli	7 Bilaspur	
	8 Khizrabad	
8 Mullana	9 Saha	2 Talheri Gujran
	10 Kesri	
9 Sadhaura		3 Rasulpur
10 Naraingarh	11 Shahazadpur	
11 Raipur Rani	12 Barwala	
12 Kalka	13 Pinjore	
	14 Mallha	
<b><u>KURUKSHETRA</u></b>		
13 Thanesar	15 Kirmich	4 Amin
14 Pipli		5 Morthala
15 Shahabad		6 Nalvi
16 Ismailabad	16 Jhansa	
	17 Thol	
	18 Malikpur	



Name of Market Committee/Principal Yard		Sub Yard	Purchase Centre	
17	Pehowa	19	Gumthala Garhu	7 Bhorsaidan 8 Bodhni 9 Neemwala
18	Dhand	20	Kaul	
19	Fatehpur Pundri			10 Habri 11 Rasina
20	Kaithal	21	Old Grain Mkt	12 Jakholi
		22	Pai	13 Keorak 14 Bhudhanpur
21	Cheeka	23	Arnauli	15 Bhagal
		24	Mehmoodpur	16 Bhoosla
		25	Kamehri	17 Ramthali 18 Bhopur
22	Ladwa	26	Babatn	19 Mathana
23	Radaur	27	Jathalana	
		28	Gumthala Rao	
24	Sewan			20 Gohra

### KARNAL

25	Karnal	29	Jundla	21	Urlana Kalan
		30	Kunjpora	22	Gheer
				23	Mohiudimpur
26	Nilokheri			24	Samana Bahu
27	Taraori	31	Nigdu	25	Saga
				26	Ramba
				27	Garhi Birbal
28	Indri			28	Bayana
29	Nissing				
30	Ghairaunda			29	Barsat
				30	Munak
31	Panipat	32	Babarpur	31	Bapauli
		33	Israna	32	Sanauli
32	Madlauda	34	Chhichhara	33	Ahar
33	Samalkha			34	Atta Dikadla
				35	Jaurasi

Nam of Market Com mittee/Principal Yard		Sub Yard		Purchase Centre	
34	Assandh	35	Balah	36	Salwan
				37	Kurlan
				38	Uplana

SONEPAT

35	Sonepat	36	Murthal	39	Biswan meel
		37	Bahargarh	40	Nahra
		38	New Subzi Mandi	41	Siwanmal
		39	Kharkhoda	42	Purkhas
		40	Mohana		
36	Ganaur			43	Datauli
				44	Pungthala
				45	Sanpera
37	Gohana	41	Subzi Mandi	46	Baroda
		42	Mundlana	46	Bichpari
		43	Khanpur Kalan		

ROHTAK

38	Rohtak	44	Kalanaur	48	Kaloi
		45	Beri	49	Sanghi
				50	Chhara
				51	Lakhan majra
39	Mehem				
40	Sampla			52	Assaudha
41	Bahadurgarh				
42	Jhajjar			53	Badli
43	Koshi				

GURGAON

44	Gurgaon	46	Farukhnagar	54	Khor
45	Pataudi	47	Bohro Kalan		
46	Punhana	48	Pinangwan		
47	Nuh				
48	Sohna	49	Badshahpur		

Name of the Market Committee/Principal Yard

Sub Yard

Purchase Centre

49 Tauru

50 Ferozepur  
Jhirka

50 Nagina

FARIDABAD

51 Faridabad

51 Faridabad N I T

55 Pali  
56 Tigaon

57 Mohna

52 Ballabgarh

52 Fatehpur Biloch

53 Palwal

53 Hathin  
54 Mindkola

54 Hodel

55 Hassanpur  
56 Bichhore

58 Barauli

MOHINDERGARH

55 Narnaul

57 Nangal Chaudhri  
58 Grain Bazar Narnaul  
59 Nizampur  
60 Nawaz Nagar  
61 Kanti  
62 Bawal  
63 Dahina  
64 New Subzi Mandi  
65 Kund  
66 Dharuhera

58 Kanina

59 Mohindergarh

67 Nangal Sarohi

BHIWANI

60 Bhiwani

68 Chang  
69 New Vegetable Market



Name of the Market Committee/Principal Yard		Sub Yard	Purchase Centre
61	Charkhi Dadri	70 Bond Kalan 71 Bhadra	
62	Loharu	72 Dighawa 73 Satnali	
63	Jui	74 Kairu	
64	Tosham	-----	
65	Behal	-----	
66	Siwani	75 Jhumpa Kalan	

**JIND**

67	Jind		59 Alewa
68	Julana		
69	Pillukhera	-	60 Ludana
70	Safidon	76 New subzi Mandi Safidon	61 Hatt 62 Muana
71	Uchana		
72	Narwana	77 Dhamtan Sahib 78 Garhi 79 Subzi Mandi	63 Data Singhwala
73	Kalayati	80 Dhanauri	64 Sanghan

**HISSAR**

74	Hissar	81 Balsmand	65 Berta
75	Hansi	82 Narnaund 83 Bawani Khera 84 Mundhal 85 Sisai	66 Mangali
76	Fatehabad	86 Badopat 87 Mohamadpur Rohi 88 Dhanger	
77	Bhattu Kalan	-----	
78	Adampur	89 Agroha	67 Talanwali

Name of the Market Committee/Principal Yard	Sub Yard	Purchase Centre
	90 Siswal	
79 Ratia	91 Old Grain Market	
80 Jakhal		
81 Tohana	92 New Subzi Mandi	68 Dharsul 69 Nanheri 70 Tharwa
82 Bhuna		
83 Uklana		
84 Barwala	93 abra 94 Sarsod	
<b><u>SIRSA</u></b>		
85 Sirsa	95 Rania	71 Malekan
86 Ding	96 Suchan Kotli	
87 Kalanwali	97 Rori 98 Odhan	72 Baraguda
88 Dabwali	99 Chutala 100 Old Mandi Dabwali	73 Dudy anwali
89 Ellena bad	101 Jiwan Nagar	



## APPENDIX B

(Referred to in Para 3 of the Report)

Income					
Heads	1978 79	1979 80	1980 81	1981 82	1982-83 (upto 31 12 82)
(In lakhs of rupees)					
1 Contribution from Market Committees under Section 27 etc	4 50 29	3 06 59	3 54 23	4 98 22	343 30
2 Loans recoverable from Market Committees and other institutions	1 52 76	9 64	30 38	26 06	21 13
3 Subsidy/grant in aid from Central Govt S F D A and other institutions	35 50	8 00	12 00	1 07 50	2 00
4 Sale of construction material including advances	15 09	23 77	20 00	18 11	35 35
5 Suspence Account	31 20	9 91	0 74	61 56	11 18
6 World Bank P oject	3 98	85 96	1 96 70	1 97 63	2 33 40
7 Other income	99 41	1 00 78	1 46 55	2 97 87	1 49 56
Total	<u>7 88 23</u>	<u>5 44 65</u>	<u>7 60 60</u>	<u>12 06 95</u>	<u>7 95 92</u>

Expenditure					
Heads	1978 79	1979 80	1980 81	1981 82	1982 83 (upto 31 12 82)
(In lakhs of rupees)					
1 Pay	75 34	94 62	1 03 75	1 42 47	1 23 11
2 Travelling Allowances	3 43	3 55	5 33	7 95	4 92
3 Contingencies	28 06	30 21	40 32	54 57	34 92
4 Development Schemes	3 96 58	2 32 26	2 33 67	3 56 75	3 13 56
5 Suspence Account	0 05	5 58	1 78 41	21 39	12 38
6 World Bank Project	62 66	2 31 88	2 11 65	4 44 65	4 65 45
Total	<u>5 66 12</u>	<u>5 98 10</u>	<u>7 23 13</u>	<u>10 27 78</u>	<u>9 54 34</u>

# APPENDIX 'C'

(Referred to in Para 3 of the Report)

## STATEMENT SHOWING THE FINANCIAL POSITION OF THE MARKET COMMITTEES AS ON 31 12 82

Sr No	Name of District	Opening Balance on 1 4 82	Income 1 4 82 to 31 12 82	Total	Exp 1 4 82 to 31 12 82	Closing Balance
1	Ambala	52 09 405 78	1 14 59 508 38	1 66 68 914 16	99 83 166 57	76 85 747 59
2	Kurukshetra	93 64 367 49	3 72 89 675 97	4 66 54 043 46	1 53 65 584 20	3 12 88 459 26
3	Karnal	49 39 141 24	2 49 85 406 38	2 99 24 547 62	2 11 80 960 61	87 43 587 01
4	Sonepat	9 64 867 29	48 35 188 49	58 00 055 78	22,26 948 71	35 73 107 07
5	Jind	78 59 977 36	1 56 56 387 60	2 35 16 364 97	82 83 702 20	1 52 32 662 77
6	Rohtak	45 61 180 27	37 91 065 23	83 52 245 50	18 49 078 69	65 03 166 81
7	Gurgaon	19 78 159 01	33 49 475 23	53 17 634 24	30 21 131 19	22 96 503 05
8	Faridabad	5 82 138 84	79 08 312 87	84 90 451 71	30 22 601 66	54 67 843 05
9	Mohandergarh	31 07 946 34	57 30 724 00	88 38 670 34	26 56 882 63	61 81 787 71
10	Bhiwani	32 95 177 74	48 91 323 84	81 86 501 58	41 92 551 90	49 93 949 68
11	Hissar	1 53 16 186 36	3 15 09 402 06	4 68 25 588 42	2 42 35 123 98	2 25 90 464 44
12	Sirsa	79 08 990 05	2 10 54 648 17	2 89 63 638 22	1 34 87 740 94	1 54 75 897 28
		6 50 87 537 78	17 24 51 118 22	23 75 38 656 00	10 85 05 480 28	12 90 33 175 72

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